From: Commander, Navy Personnel Command (PERS 00D)

Subj: LIMITING THE USE OF RESTRICTIVE HOUSING WITHIN THE NAVY SHORE CORRECTIONS SYSTEM ANNUAL REPORT, CALENDAR YEAR 2016

Ref: (a) U.S. Department of Justice Report and Recommendations Concerning the Use of Restrictive Housing, Final Report, January 2016
(b) Presidential Memorandum (Limiting the Use of Restrictive Housing by the Federal Government), 1 March 2016
(c) BUPERSINST 1640.24
(d) SECNAVINST 1640.9C
(e) BUPERSINST 1640.22

1. Purpose. To publish annual aggregate restrictive housing (RH) data per references (a) through (c) occurring at U.S. Navy shore confinement facilities within the United States and overseas.

2. Background

a. National correctional reform led to the publication of reference (a) that established policy recommendations for the Department of Justice federal correctional system, including “guiding principles” for all U.S. correctional agencies. Reference (b) directed the full implementation of reference (a) recommendations within six months of signature.

b. Reference (a) provides the definition of “RH” as detention that involves three core elements:

   (1) Removal from the general prisoner population, whether voluntary or involuntary;

   (2) Placement in a locked room or cell, whether alone or with another prisoner; and

   (3) Inability to leave the room or cell for the vast majority of the day, defined as 22 hours or more.

c. Per references (d) and (e), prisoners confined in the Navy shore corrections system are housed within either the “general population” or “special quarters (SQ).” SQ encompasses administrative segregation (AS), disciplinary segregation (DS) and protective custody (PC). The categories of AS include, but are not limited to medical, suicide risk, escape risk, prevention of injury, pending investigation, loss of privileges, potentially violent and dangerous, and awaiting transfer or transport.

d. For alignment of terminology, “RH” or the “RH unit” as defined in reference (a) are considered synonymous with SQ as outlined in references (d) and (e) and include AS, DS, and PC (only when housed within SQ).

e. Navy standard confinement practices result in a very limited percentage of the overall facility population being housed within SQ. Additionally, the SQ plan of the day routinely, unless for due cause, allows out of cell time for periods more than two hours (e.g., recreation, sunshine call, showering,
programming, etc.). Effective 1 September 2016, the reference (a) guiding principles have been incorporated into pre-existing Navy corrections SQ administration and operations to meet the intent of references (a) and (b). The implementation included the collection of RH data elements outlined in reference (a).

f. RH data for the calendar year 2016 annual report was gathered from five Navy shore confinement facilities located within the United States and one overseas, to include:

(1) Naval Consolidated Brig (NAVCONBRIG) Miramar, San Diego, CA;

(2) NAVCONBRIG Miramar Detachment Pearl Harbor, HI;

(3) NAVCONBRIG Charleston, Charleston, SC;

(4) NAVCONBRIG Chesapeake, Chesapeake, VA;

(5) Pre-trial Confinement Facility (PCF), Naval Air Station Jacksonville, FL; and,

(6) PCF Yokosuka, Japan

g. Since this is a recently implemented report, it only encompasses RH information from 1 October to 31 December 2016.

3. General Information

a. On 31 December 2016, 428 prisoners were confined within the five U.S. Navy shore confinement facilities located in the United States and one facility located overseas. Of this population, 416 prisoners were male and 12 were female.

b. During the entire calendar year 2016, there was a total of 737 new admissions into the U.S. Navy shore corrections system; encompassing 691 male and 46 female offenders.

4. Aggregate Data (1 October – 31 December 2016)


(1) Awaiting Transfer: One

(2) Escape Risk: One

(3) Medical (MED): One*

(4) Pending Investigation: One

(5) Potentially Violent – Dangerous: Four

(6) Prevention of Injury (POI): One*

Note: * One AS prisoner occupied both MED and POI status during two separate RH periods.
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(7) DS: Four

b. RH recidivism rate: 33% (4 of 12 with repetitive RH periods)

c. Average length of stay: 33.5 days

d. Race: White (five), Black/African American (five), Asian (one), Multi-racial (one)

e. National origin: Non-Hispanic (nine), Hispanic (three)

f. Religion: Atheist (one); Baptist (one); Catholic (three); Christian/Non-Denominational (three); Methodist (one); Muslim (one); Rastafarian (one); and Unknown (one).

g. Gender: Male (12)

h. Gender Identity: Male (12)

i. Sexual Orientation: Heterosexual (12)

j. Disability Status: Two

k. Age Groups: 18 – 20 (two); 21 – 30 (six); and 31 – 40 (four)

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